Navigating Risks and Strengthening Resilience in a Volatile Global Economy







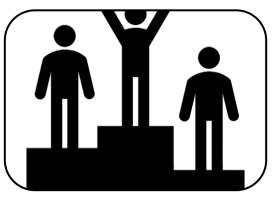
Terence Ho
24 Oct 2025

Outline

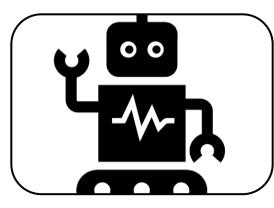
- Policy-Induced Volatility
- Navigating change and risk
- Strengthening economic resilience
- Future-ready and resilient economy

Policy-Induced Volatility

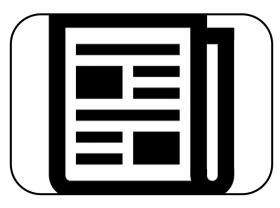
Driving Forces of Change



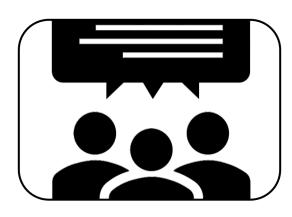
Competition



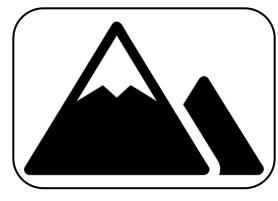
Technology



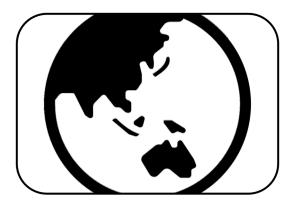
Policy / Regulation



Consumer Demands



Employee Aspirations



Sustainability

Policies Affecting the Economy and Businesses

Trade Barriers

- Tariffs
- Export Controls
- Investment screening

Industrial Policy

- Reshoring, friendshoring
- Incentives shaping demand e.g. EVs
- Production subsidies, export of excess capacity

Regulations

- E.g. Labour regulations, climate standards
- E.g. Internet, social media regulation
- E.g. Fintech, Bitcoin strategic reserve

Fiscal and Monetary Policy

- Fiscal rules, debt ceilings
- Macroeconomic stabilisation

Global Cooperation

- WHO, UNFCCC Paris Agreement
- Defunding of multilateral organisations
- Base Erosion and Profit-Shifting

Global Trade Trends

- Backlash against globalisation gained pace after Global Financial Crisis
 - Brexit
 - Rise of right-wing populist parties
- US-China rivalry, trade wars and tariffs
 - America First economic policy
 - Reshoring, "friendshoring", "decoupling", "de-risking"
 - Return of industrial policy (CHIPS and Science Act, Inflation Reduction Act)
 - US tariffs

From Geopolitics to Geoeconomic Challenges



Big power rivalry, geopolitical tensions





Trade restrictions, reshoring, investment screening





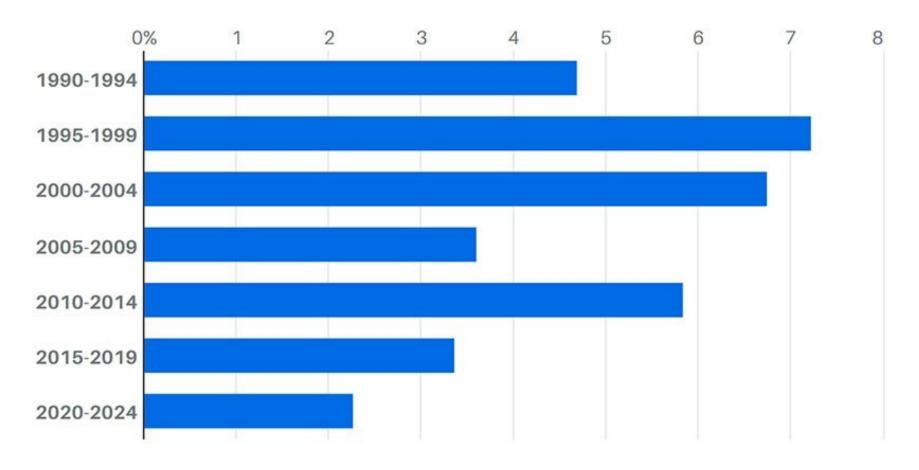
Supply chain fragmentation, technology bifurcation, etc.

Rising Protectionism

- Nearly 3,000 trade restrictions imposed in 2023, roughly 5 times that in 2015 (World Bank)
- Trade coverage of new tariffs and other restrictive measures in Oct 24-May 25 estimated at USD 2,732.7 billion, over 3 times the USD 887.6 billion covered by such measures in the prior period (WTO)
- Restrictive measures in force estimated to cover about 19.4 % of world merchandise imports by mid-May 2025, up from 10–12.5 % in earlier years (WTO)



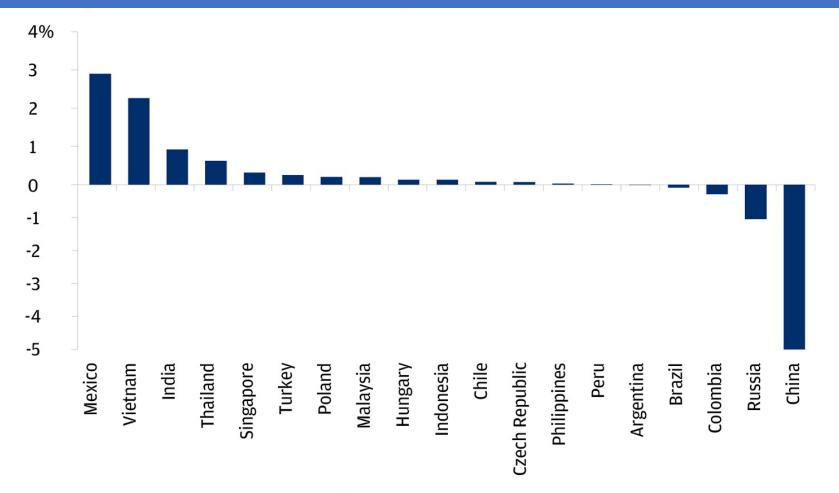
Global trade growth has slowed



Source: World Bank, https://blogs.worldbank.org/en/voices/global-trade-has-nearly-flatlined-populism-taking-toll-growth

Supply chains are being reconfigured

Change in Percentage Share of Total US Imports (2016-2023)



Export Bans/Restrictions

Medical supplies / equipment

- Vaccine nationalism
- During pandemic in Apr 2020, 80 economies had export restrictions, e.g. PPE (WTO)

Food

- Malaysia ban on live chicken exports (Jun-Oct 2022)
- India ban on non-basmati white rice exports (Jul 2023)

Metal ores and rare earth minerals

- Indonesia's commodity export bans (nickel, bauxite, copper etc.)
- African nations' ban on raw lithium exports (Zimbabwe 2022, Namibia 2023, Ghana 2023, Tanzania 2024)
- China new rare earth controls (2025)

Technology

- China banned export of rare earth processing technology (Dec 2023)
- US tightened controls on export of advanced computing chips and seminconductor manufacturing equipment to China (Oct 2022)





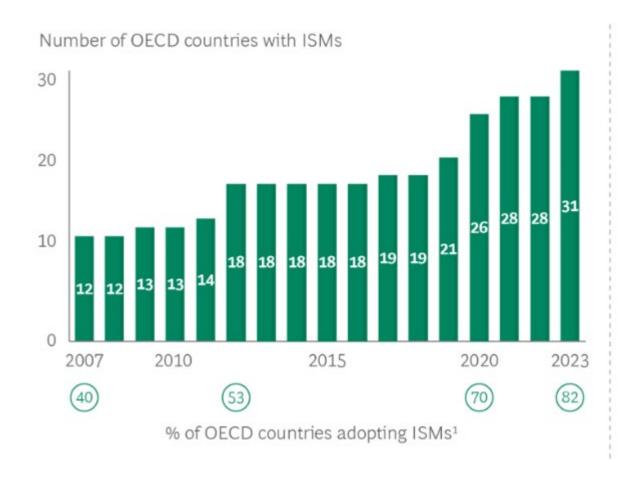


Deal-braking United States, deals notified to the Committee on Foreign Investment 300 All notices 250 200 Investigations / 150 100 Subject 50 to mitigation 22 20 2012 16 18 14 Source: Treasury Department

The Economist

https://www.economist.com/business/2023/11/2 3/every-country-wants-its-own-investmentscreening-regime

Investment screening



https://www.bcg.com/publications/2024/navigating-the-rise-in-foreign-direct-investment-screening

Implications for Business

Trade Fragmentation

- Reduced efficiency, higher business costs
- Reduced trade, investment, talent flows and diffusion of innovation
- Higher risk of supply chain disruptions

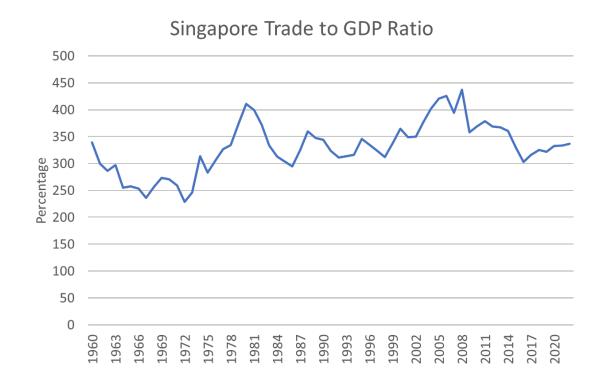
Investment Screening

- May impede cross-border investment deals
- Increase costs, time and uncertainty for investors
- Increased regulatory complexity
- Risk of inconsistent decisions in multi-jurisdictional cases

Singapore's Economic Openness a Strength & a Vulnerability

Fraser Institute (Canada) Economic
 Freedom of the World Index – 2nd (2025)

Rank	Jurisdiction	Score
1	Hong Kong	8.55
2	Singapore	8.50
3	Switzerland	8.33
4	New Zealand	8.28
5	United States	8.10



Recent Domestic Laws & Regulations

- Online Safety (Relief and Accountability) Bill
- Platform Workers Act (2024)
- Online Criminal Harms Act (2023)
- Foreign Interference (Countermeasures) Act 2021



Navigating Change and Risk

Anticipating Change: Foresight Tools

- Anticipate change, stay relevant
 - One of Singapore's Principles of Governance
- Scenario planning and strategic foresight tools
 - Began in the 1980s in MINDEF and adopted in broader civil service in 1990s
 - Helps the Civil Service to re-examine conventional wisdom and formulate strategies to meet potential new challenges and opportunities
- Centre for Strategic Futures priorities issues by:
 - Impact on Singapore;
 - Likelihood of occurrence; and
 - Level of institutional surprise an issue would cause if it occurred (i.e. how public sector agencies would be caught off-guard despite current safeguards)

Singapore Economic Resilience Taskforce

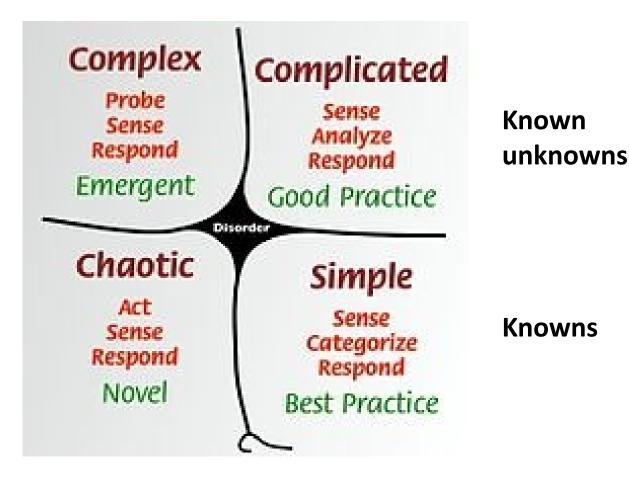
- Chaired by DPM Gan with tripartite representation to address economic uncertainties arising from global trade dynamics
- Focuses on
 - Immediate support to cushion impact on businesses (Business Adaptation Grant for advisory and supply chain reconfiguration support) and workforce stability (Graduate Industry Traineeships or GRIT)
 - Communications and engagement keep stakeholders informed about developments and support measures
 - Long-term strategy Embarked on Economic Strategy Review



Cynefin Framework (Snowden 1999)

Unknown unknowns

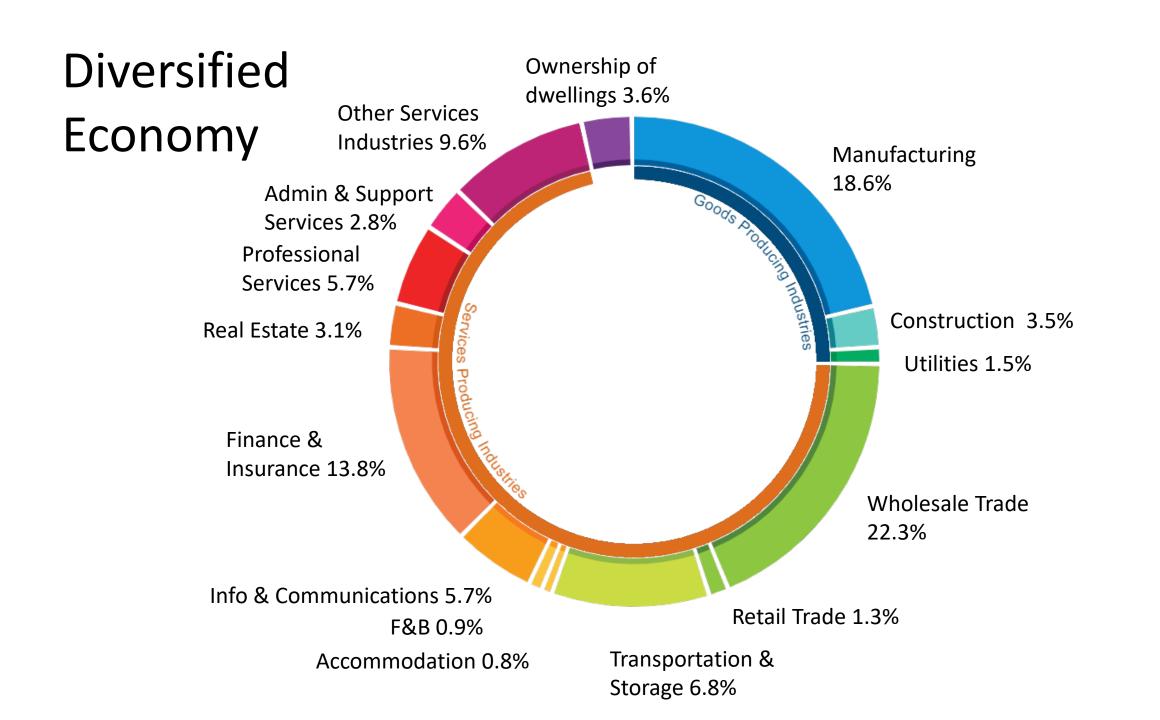
Cause & Effect unclear



Adapting Nimbly

Principles and Priorities	Examples from Pandemic Management
Don't get locked into past paradigm	SARS vs COVID-19 vs Disease X
Update plans on the go, follow the evidence	Mask-wearing
Data and records	Contact tracing, health records
Resource buffers, dual-use infrastructure, partnership	Quarantine and testing facilities: hotels, convention centres, private hospitals
Training, expertise and capabilities	National Centre for Infectious Diseases, Communicable Disease Agency

Singapore: Strengthening Economic Resilience



Geographic Diversification





New Zealand Jan 2001



Japan Nov 2002



* EFTA - Switzerland, Liechtenstein, Norway, Iceland, Jan 2003



Australia Jul 2003



US Jan 2004



ASEAN-China (TIG) Jul 2005 (TIS) Jul 2007 (Investment) Feb 2010



Jordan Aug 2005



India Aug 2005



S. Korea Mar 2006



** TPSEP - Brunei, Chile, New Zealand May 2006



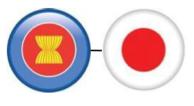
Panama Jul 2006



ASEAN-Korea (TIG) Jun 2007 (TIS) May 2009 (Investment) Aug 2009



China Jan 2009



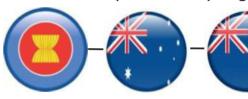
ASEAN-Japan (TIG) Jan 2009



Peru Aug 2009



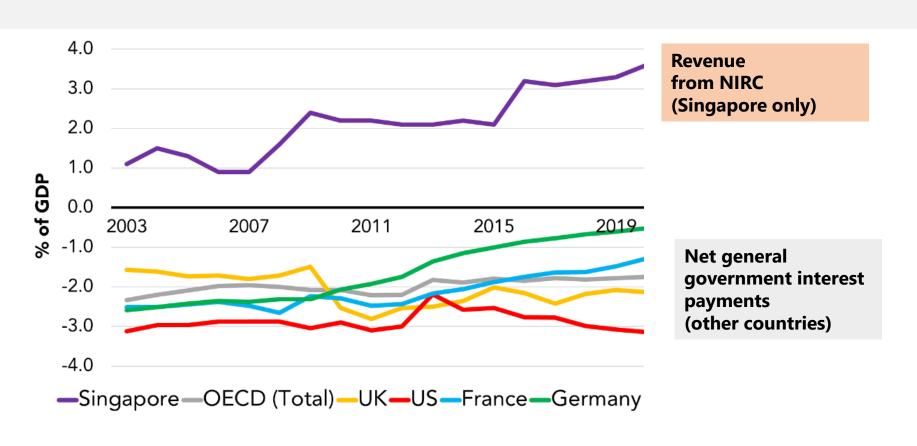
ASEAN-India (TIG) Jan 2010



ASEAN-Australia & New Zealand Jan 2010

Resource Buffers

Investment Income from Reserves



Sources: OECD Economic Outlook No. 104 (Nov 2018), MOF

Supply Chain Resilience

- Stockpiling
 - E.g. Rice



- E.g. meat and eggs
- Energy (LNG terminal, regional power grids)
- Domestic production
 - E.g. food (30-by-30 plan)
 - Vaccines (5 companies to roll out production)



30 84 30

Our goal for growing local produce. We aim to produce 30% of our nutritional needs locally by 2030.

This consists of 20% from vegetables and fruits and 10% from proteins (e.g. fish and eggs).

To achieve this ambitious goal, SFA will work with our agri-food industry to develop capability and capacity, and transform into one that is highly-productive, resilient and sustainable.



Workforce Resilience

- Developing local core in workforce
 - Monitoring of essential jobs in essential sectors
 - Job redesign to retain older workers
 - Higher pay, better work conditions to attract younger workers into essential services sector (e.g. progressive wages)
 - Scholarships, sign-on and retention bonuses (e.g. for nursing)

- Lifelong learning / Reskilling
 - SkillsFuture support for individuals and firms
 - Career Health SG





Future-Ready and Resilient Economy

Investing in Capabilities Ahead of Time











Research, Innovation and Enterprise

- Successive 5-year plans commit about 1% of GDP to public spending on research, enterprise and innovation
 - 1% benchmarked to small advanced economies
- Public R&D spending to catalyse private R&D spending



Managing Risks from Innovation

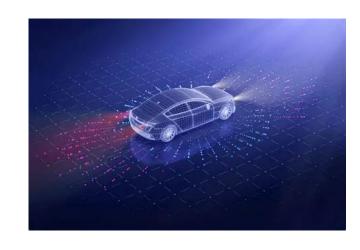
FinTech Regulatory Sandbox

- Enables financial institutions and startups to experiment with innovative financial products or services in a live environment, within a well-defined space and duration.
- Specific legal and regulatory requirements relaxed for fixed duration
- Appropriate safeguards to contain the consequences of failure and maintain the integrity of the financial system.

Autonomous Vehicles

- Phased rollout via controlled trials in designated areas
- Scale up complexity based on performance metrics
- Safety by design e.g. real-time monitoring, human override





Future-Ready Infrastructure

• Tuas Port

 Expected to be the world's largest fully automated container terminal when fully operational in the 2040s, with annual capacity of 65 million TEUs

Changi Airport Terminal 5

- Announced in 2013
- Capacity for further 50 million travellers when open in the 2030s, up from 90 million now
- Johor Bahru-Singapore Rapid Transit System (RTS) Link
 - To begin operations in Dec 2026





Sustainability

What does this mean for

- Singapore?
- Your business or organisation?

Image credit: https://betterfuturefactory.com/insights/definitionsustainability/